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Deputy Chief, Safe Neighborhoods & Gang Division, SBN 180355 Superior Count of California
County of Los Angeles OHIGINAL FILED 2 JONATHAN CRISTALL 3 Supervising Assistant City Attorney, SBN 191935 OCT 18 2018 LIORA FORMAN-ECHOLS, Assistant Supervising Deputy City Attorney, SBN 184135 Sherri R. Carter, Executive Officer/Clerk of Court STEVEN GOLD, Deputy City Attorney, SBN 156075 200 N. Main Street, Suite 966, Los Angeles, California 90012 By: Judi Lara, Deputy 5 Telephone: (213) 978-4090 / Fax: (213) 978-4670 6 E-Mail: steven.gold@lacity.org 7 Attorneys for Plaintiff NO FEE - GOV'T CODE § 6103 8 SUPERIOR COURT OF THE STATE OF CALIFORNIA 9 COUNTY OF LOS ANGELES, CENTRAL DISTRICT 10 Case 108STCV01241 THE PEOPLE OF THE STATE OF CALIFORNIA. 11 12 Plaintiff. COMPLAINT FOR ABATEMENT AND INJUNCTION 13 VS. [CIVIL CODE SECTION 3479 ET 14 HOOVER GARDENA INVESTMENT, LLC, a SEQ.;BUS. & PROF. CODE California limited liability corporation; and DOES 1 SECTION 17200 ET SEQ.1 15 through 50, inclusive, (Unlimited Action) 16 Defendants. 17 18 19 20 PLAINTIFF, THE PEOPLE OF THE STATE OF CALIFORNIA, alleges as follows: 21 I. INTRODUCTION 22 1. This action ("Action") is brought and prosecuted by Plaintiff, the People of the 23 State of California ("People"), for the purpose of abating a gang-related public nuisance that 24 exists at a 4-unit retail commercial property located at 832 West Gardena Boulevard in the 25 Harbor Gateway neighborhood in South Los Angeles ("Property"). The captioned defendant 26 ("Defendant") owns the Property, which is located within less than 300 feet of a middle school, 27 a Boys & Girls Club, and a church. 28 For at least a decade, members and associates of an active and violent criminal

street gang called Gardena 13 (or "G13) have congregated at the Property on a nearly constant basis and have brazenly "claimed" the Property – which is emblazoned with a mural of the Virgin Mary that lists the various Gardena 13 cliques or "sets," in addition to dozens of gang graffiti tags – as the symbolic heart of the gang's turf. Since 2006 the Property or its immediate environs have been the site of, among other gang-related criminal and nuisance activity, two homicides, an attempted murder, multiple assaults and robberies, and two instances of gang members in possession of guns. Los Angeles Police Department ("LAPD") officers walking foot patrols in the surrounding neighborhood, or attending events at the nearby school, have for years received complaints from community members about the Property's dangerousness.

- 3. LAPD and nuisance abatement prosecutors in the Los Angeles City Attorney's office met informally with the former owners of both the Property, and a laundromat business occupying one of the Property's units, in 2015, to discuss the gang activity there. This meeting prompted the installation of an internet-connected, police-accessible video monitoring system. The front door to the laundromat was also locked (laundromat customers instead accessed the business through a door off the Property's rear parking lot). These discreet measures had positive effects on the gang activity at the Property.
- 4. In approximately early 2018, around a year after Defendant acquired the Property, LAPD noted that the camera system had become inoperable. An LAPD senior lead officer in charge of community policing and quality of life issues in the Property's area repeatedly attempted to contact Defendant, including driving miles to residential and business addresses associated with Defendant, leaving business cards, and attempting to reach Defendant's principal by phone. The officer was alternately ignored, put off, passed around from one unresponsive person to another, or promised things that never occurred.
- 5. Nuisance abatement prosecutors got re-involved and, starting in mid-July 2018, sent two separate letters proposing a meeting to last-known addresses for Defendant, which were ignored. Due to the seriousness of the public safety issues at the Property, prosecutors continued their efforts to contact Defendant and eventually reached Defendant's registered

agent for service of process. The agent directed prosecutors not to Defendant, *per se*, but rather to an affable real estate broker, Mr. Nourai, who had previous business dealings with Defendant's principal, but who did not otherwise have a formal role with Defendant, or substantial knowledge regarding the Property. Nourai stated that the meeting proposed by prosecutors could not take place for weeks due to travel plans. Prosecutors' suggestion to Nourai that the video system could at least be worked on during any such travel was effectively ignored for weeks. About the only salient revelations to emerge from these odd interactions with Defendant's ostensible emissary were that, on information and belief, Defendant's principal had rarely, if ever, visited the Property and that the Property was not otherwise being professionally managed except for a two-month interlude in July and August 2018, after which the management company left because its cleaning crew was intimidated by the gang.

- 6. The public safety risks at the Property driving LAPD's and prosecutors' unreciprocated outreach to Defendant are serious. Among other things, in separate incidents, one gang member was shot dead while standing in front of the Property in 2007. In that same year, gang members jumped a customer coming out of a store at the Property, warning, "This is Gardena hood." In 2008, two innocent laundromat customers were shot at in the Property's parking lot by a gunman in a car, under circumstances indicative of a gang-related *modus operandi*; responding officers found one victim with multiple bullet wounds to the torso lying in the center aisle of the laundromat. Another gang member made it into the laundromat on the Property after being shot on the sidewalk in front of the Property in 2009, before collapsing inside the Property near the laundromat's restroom and being pronounced dead shortly thereafter.
- 7. More recently, a janitor found a loaded gun stashed in the laundromat bathroom in 2014. In 2017, after Defendant acquired the Property, three bullet casings were found directly in front of the unit at the Property housing a liquor store, after witnesses reported hearing shots fired. Also in 2017, a gang member repeatedly collected extortionate "taxes" from one store at the Property, warning a store employee, "You don't want me to come back with the homies." LAPD officers caught a G13 gang member with a gun inside the former

liquor store at the Property on the last day of 2017. In August 2018 a person who had somehow begun living in the backroom of the beauty shop at the Property criminally threatened the business owner when she tried to eject him. As recently as September 7, 2018, several G13 gang members were spotted inside the laundromat and then detained and/or arrested in connection with fresh gang graffiti that had been spray-painted on the Property.

- 8. The pattern of gang-related nuisance activity at the Property which is likely under-reported due to retaliation fears amongst law-abiding community members began before Defendant's acquisition of the Property at the beginning of 2017, but has persisted since then, up to the present. For instance, in addition to the aforementioned incidents, LAPD has had to detain groups of gang members "hanging out" either just outside the Property on the public sidewalk, inside the Property, or moving in and out of the Property at least 14 times since Defendant purchased the Property.
- 9. Because of the persistence and consistency of the gang presence at the Property, LAPD officers feel compelled to, and do, visit the Property on almost every one of their available shifts, to the present. The same is substantially true for the Gardena Police Department ("GPD"), whose jurisdictional border lies just one block west of the Property. Both LAPD and GPD officers report seeing known G13 gang members inside or just outside of the Property, or running into the front door of the laundromat and then out the back door to flee police scrutiny, for instance, during nearly every patrol they conduct in the Property's vicinity, up to the present time.
- Property's commercial units are open to the public, so access cannot be limited in the same fashion, for instance, as an apartment building experiencing gang problems. Crime and nuisance activity on the adjacent public sidewalks are not Defendant's sole responsibility. The nuisance at the Property started before Defendant acquired the Property (though Defendant has owned the Property for almost two years at this point).
 - 11. However, when a street gang has "claimed" the Property as has happened here

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and the gang uses the Property as a de facto graphical billboard in the form of the aforementioned mural and graffiti; and when, crucially, these same gang members so regularly enter the Property and cause its physical spaces to be used for serious, violent crime or its aftermath, as a hiding place or escape route from police, or as a social "hangout," then the Property is a nuisance, regardless of the nuances of how best to abate that nuisance.

- Plaintiff in this Action seeks only managerial and physical improvements at the 12. Property that are feasible and reasonable to protect public safety and to stop the Property's drain on scarce police resources. Lighting, video monitoring, targeted ingress and egress control, independent professional property management, possible private security patrols these are hardly unreasonable measures to consider in this situation. Doing nothing, or engaging in half-measures, in contrast -- and blatantly ignoring or slow-walking urgent entreaties from public law enforcement authorities about insidious public safety risks associated with the Property, as Defendant has done - is unacceptable morally, ethically, and legally.
- The denouement of this sorry storyline is that just days before the filing of this 13. Action, two nuisance abatement prosecutors and three uniformed LAPD officers visited the Property during daylight hours. It was, as always, tagged up with gang graffiti. Moreover, the now-vacant premises of the liquor store unit at the Property was not properly secured and an older G13 gang member was living in the back room of the liquor store, which was decorated with a Green Bay Packers "G" symbol favored by the gang. Additionally, the cameras on the video system looked as if they had been repaired or replaced, and these cameras were indeed providing a live video feed into a monitor located, strangely enough, in one of the vacant units at the Property. Neither prosecutors nor LAPD had been informed of this fact and, if the system was internet-connected, were not given instructions for accessing the feeds online so that LAPD, in particular, could resume using the system to directly observe the Property, rather than having to rely on frequently intimidated civilians to report any problems.
- 14. Coincidentally (or not), while the officers and prosecutors were still at the Property, Defendant's real estate broker emissary, Mr. Nourai, sent an email to one of the

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prosecutors, after being *incommunicado* for a month since the prosecutor's last email to him. Consistent with Defendant's pattern of doing as little as possible (or nothing) in regards to the issues at its Property, the email announced the video system's restoration (but did not explain how it might be accessed remotely and actually used by police) *and* asked for law enforcement's assistance in removing the person living in the vacated liquor store, which is a matter that would normally be handled privately by competent and professional property owners/managers, barring any special need for law enforcement to intervene if a need arose, and as legally appropriate. To boot, the very next morning, Defendant's principal himself surfaced for the first time in three months and left a voicemail for one of the prosecutors, again touting the cameras and asking for help with the trespasser in the liquor store.

15. The intent of this nuisance abatement prosecution is to end this alternately non-responsive, dilatory, superficial, incomplete, you-scratch-my-back-I-scratch-yours transactional posture by Defendant, and to induce the requisite level of sustained attention and effort by Defendant to manage and equip the Property so as to address the significant but surmountable public safety challenges there. Plaintiff, working in collaboration with LAPD and other partners, has secured such outcomes repeatedly in similar past cases, to the enduring benefit of not only law-abiding residents and neighbors of the affected properties, but to the defendant-owners, as well. Plaintiff seeks, through this prosecution, to achieve the same result at the property complained of herein.

II. THE PARTIES AND THE PROPERTY

A. Plaintiff

16. Plaintiff, the People, is the sovereign power of the State of California designated in Code of Civil Procedure section 731 and Business and Professions Code section 17204 to be the complaining party in law enforcement actions brought to abate, enjoin and penalize public nuisances and unlawful business practices.

B. <u>Defendant</u>

17. Defendant Hoover Gardena Investment LLC ("Defendant") is a California limited liability company ("LLC"). Defendant is the record owner of the Property and it -- or an

18. The true names and capacities of defendants sued herein as Does 1 through 50, inclusive, are unknown to Plaintiff, who therefore sues said defendants by such fictitious names. When the true names and capacities of said defendants have been ascertained, Plaintiff will seek leave of Court to amend this Complaint and to insert in lieu of such fictitious names the true names and capacities of said fictitiously named defendants. (All references hereinafter to "Defendant" incorporate and include Does 1 through 50.)

C. The Property

19. The Property is comprised of four attached commercial retail storefronts located on Gardena Boulevard at the intersection with Ainsworth Street. The Property's commonly known address is 832 West Gardena Boulevard, Los Angeles, California 90247, in the Harbor Gateway neighborhood in South Los Angeles.¹ All four storefronts open on to the south sidewalk of Gardena Boulevard. At various points in time the storefronts have been occupied by a laundromat business, a cell phone store, a liquor store, and a beauty parlor. Plaintiff is informed that at the time of this Complaint, only the laundromat and beauty parlor are in operation, with the liquor store having recently gone out of business, leaving two of the four retail units at the Property vacant as of this time. The Property also includes an open, unsecured surface parking lot located behind the commercial units, to the south of the building on the Property.

III. THE PUBLIC NUISANCE LAW

20. "Abatement of nuisances is a long established and well recognized exercise of the state's police power." (People ex rel. Hicks v. Sarong Gals (1974) 42 Cal.App.3d 556, 563; People ex rel. Bradford v. Barbiere (1917) 33 Cal.App. 770, 775-778.) Civil Code section 3479 defines a nuisance as "[a]nything which is injurious to health, including, but not limited to, the illegal sale of controlled substances, or is indecent or offensive to the senses, or an obstruction

¹ The Property's legal description is: "Lot 19 and 20, in Block "C", in the Town of Gardena, in the City of Los Angeles, County of Los Angeles, State of California, as per map recorded in Book 43, Page 5 of miscellaneous Records of said County," Assessor's Parcel Number 6121-007-022.

to the free use of property, so as to interfere with the comfortable enjoyment of life or property . . ." (Bakersfield v. Miller (1966) 64 Cal.2d 93, 99 ["The Legislature has defined in general terms the word 'nuisance' in Civil Code section 3479"].)

- 21. Civil Code section 3480 defines a public nuisance as "one which affects at the same time an entire community or neighborhood, or any considerable number of persons, although the extent of the annoyance or damage inflicted upon individuals may be unequal." In particular, drug dealing, loitering, consumption of alcohol and illegal drugs, and boisterous conduct which creates a hooligan-like "atmosphere" constitutes a public nuisance. (People ex rel. Gallo v. Acuna (1997) 14 Cal.4th 1090, 1120.)
- 22. Under Civil Code section 3491, "The remedies against a public nuisance are: 1. Indictment or information; 2. A civil action; or, 3. Abatement." "An abatement of a nuisance is accomplished by a court of equity by means of an injunction proper and suitable to the facts of each case." (Sullivan v. Royer (1887) 72 Cal. 248, 249.)
- 23. Code of Civil Procedure section 731 authorizes a city attorney to bring an action to enjoin or abate a public nuisance. It provides, in pertinent part, "A civil action may be brought in the name of the people of the State of California to abate a public nuisance . . . by the city attorney of any town or city in which the nuisance exists." (Ibid.)
- 24. A successive owner of a property is liable for a continuing nuisance at the property that started under a former owner, if the successive owner neglects to abate the nuisance. (Cal. Civ. Code, § 3483.) Moreover, a repetitive pattern of nuisance activity that began under a former owner will be presumed to continue, repeat and recur under a subsequent owner. (See Cal. Civ. Code, § 3547 ["A thing continues to exist as long as is usual with things of that nature."].)

IV. <u>UNFAIR COMPETITION LAW</u>

25. The practices forbidden by the state Unfair Competition Law at Business and Professions Code section 17200 *et seq.* ("UCL") are any business practices forbidden by law, be it criminal, federal, state, municipal, statutory, regulatory or court-made. As the California Supreme Court has explained, the UCL "'borrows' violations of other laws and treats them as

unlawful practices independently actionable under section 17200 et seq." (South Bay Chevrolet v. General Motors Acceptance Corp. (1999) 72 Cal.App.4th 861, 880 (internal citations and quotation marks omitted).)

- 26. As proscribed by the UCL, "[a]n 'unlawful business activity' includes anything that can properly be called a business practice and that at the same time is forbidden by law."

 (People v. McKale (1979) 25 Cal.3d 626, 632.) The ownership and operation of a large rental apartment complex, such as the Property, by sophisticated nonresident owners doing so for the purposes of profit, is, axiomatically, a business under the UCL. (See People ex. rel. City of Santa Monica v. Gabriel (2010) 186 Cal.App.4th 882, 888 ["The renting of residential housing is a business."].) Thus, when a property owner conducts, maintains or permits a nuisance that is unlawful under the PNL to exist on the premises of such a property, it is a violation of the UCL.
- 27. Moreover, the UCL casts a broad net. "Any person performing or proposing to perform an act of unfair competition may be enjoined . . ." (Bus. & Prof. Code, § 17203; emphasis added.) The term person includes "natural persons, corporations, firms, partnerships, joint stock companies, associations and other organizations of persons." (Bus. & Prof. Code, § 17201.) The courts have expanded section 17200's net beyond direct liability to include common law doctrines of secondary liability where the liability of each defendant is predicated on his or her personal participation in the unlawful practices. (*People v. Toomey* (1985) 157 Cal.App.3d 1, 14; *Emery v. Visa Int'l Service Ass'n* (2002) 95 Cal.App.4th 952, 960.)
- 28. Civil actions under the UCL may be brought in the name of the People of the State of California by any city attorney of a city having a population in excess of 750,000 (Bus. & Profs. Code, § 17204), such as the City of Los Angeles. A public entity can sue pursuant to section 17200 based on violations of its own municipal code, state law, or other local ordinance. (People v. Thomas Shelton Powers, M.D., Inc. (1992) 2 Cal.App.4th 330, 338-339.)
- 29. Defendants engaging in violations of the UCL may be enjoined in any court of competent jurisdiction. (Bus. & Profs. Code, § 17203.) A court may make such orders or

judgments, including appointment of a receiver, as may be necessary to prevent the use or employment by any person of any practice constituting unfair competition. (*Id.*)

V. FIRST CAUSE OF ACTION FOR PUBLIC NUISANCE

[Civil Code Section 3479, et seq. --

Against Defendant and DOES 1 through 50]

- 30. Plaintiff incorporates by reference Paragraphs 1 through 29 of this Complaint and makes them part of this First Cause of Action as though fully set forth herein.
- 31. Since at least 2006 and continuing through the present, including since
 Defendant acquired the Property in January 2017, Defendant and DOES 1 through 50 have
 owned, operated, and used, and/or directly or indirectly permitted to be occupied and used, the
 Property in such a manner as to constitute a public nuisance in violation of Civil Code sections
 3479 and 3480. The public nuisance, as described herein, is injurious to health, indecent or
 offensive to the senses, and/or an obstruction to the free use of property, so as to substantially
 and unreasonably interfere with the comfortable enjoyment of life or property by those persons
 frequenting the Property and living in the surrounding community. The public nuisance
 consists of, but is not limited to, the regular, menacing, intimidating, violent and disorderly
 presence of gang members and/or associates at the Property; the occurrence of violent crime
 including homicide, gunfire and the illegal presence of firearms on the Property; the tendency
 of the Property to attract gunfire and other menacing and dangerous conduct from rival gangs
 because of the historical and current presence of gang members and associates at the
 Property; and the occurrence of other gang-related crime at the Property.
- 32. Defendant, who owns and/or controls the Property, and DOES 1 through 50, knew or should have known about the nuisance activity at the Property, and failed to take reasonable steps to prevent or abate the ongoing nuisance, and as result of this failure and their mismanagement of the Property, they have caused and/or contributed to a serious threat to the general health, safety, and welfare of the law-abiding business tenants and their customers at the Property and persons in the surrounding community.
 - 33. Unless Defendant, and DOES 1 through 50, are restrained and enjoined by order

of this Court, they will continue to use, occupy and maintain, and to aid, abet or permit, directly or indirectly, the use, occupation, and maintenance of the Property, together with the fixtures and appurtenances located therein, for the purpose complained of herein, to the great and irreparable damage of Plaintiff and in violation of California law.

VI. <u>SECOND CAUSE OF ACTION FOR UNFAIR COMPETITION</u> [Business and Professions Code Section 17200, et seq. -Against Defendant and DOES 1 through 50]

- 34. Plaintiff hereby incorporates by reference paragraphs 1 through 33 of this Complaint and makes them part of this Second Cause of Action, as if fully set forth herein.
- 35. Ownership and operation of the Property is a business. When the owner and/or manager of such a business violates the PNL such that a nuisance exists and flourishes at the business' premises, as alleged herein, it is also a violation of the UCL.
- 36. Defendant and DOES 1-50 have violated the UCL by conducting, maintaining and/or permitting, directly or indirectly, a nuisance in violation of the PNL at the Property, as alleged herein.
- 37. Plaintiff has no adequate remedy at law, and unless Defendant and DOES 1-50 are restrained by this Court they will continue to commit unlawful business practices or acts, thereby causing irreparable injury and harm to the public's welfare.

<u>PRAYER</u>

WHEREFORE, PLAINTIFF PRAYS THAT THIS COURT ORDER, ADJUDGE AND DECREE AS FOLLOWS:

AS TO THE FIRST CAUSE OF ACTION

- 1. That the Property, together with the fixtures and moveable property therein and thereon, be declared a public nuisance and be permanently abated as such in accordance with Civil Code section 3491.
- 2. That each Defendant and their agents, officers, employees and anyone acting on their behalf, and their heirs and assignees, be preliminarily and perpetually enjoined from

 operating, conducting, using, occupying, or in any way permitting, directly or indirectly, the use of the Property as a public nuisance. Such orders should include, but not be limited to physical and managerial improvements to the Property, including but not limited to a robust internet-connected, LAPD-accessible video monitoring system and private security, and such other orders as are appropriate to remedy the nuisance on the Property and enhance the abatement process.

3. That Plaintiff be granted such other and further relief as the Court deems just and proper, including closure and/or demolition of the Property.

AS TO THE SECOND CAUSE OF ACTION

- 1. That Defendant be declared in violation of Business and Professions Code section 17200.
- 2. That Defendant, as well as its agents, heirs, successors, and anyone acting on its behalf, be permanently enjoined from maintaining, operating, or permitting any unlawful or unfair business acts or practices in relation to the Property in violation of Business and Professions Code section 17200.
- 3. That the Court grant a preliminary and/or permanent injunction prohibiting Defendant, as well as its agents, heirs, successors, and anyone acting on its behalf, from engaging in the unlawful or unfair acts and/or practices described herein at the Property and in the City of Los Angeles. Such orders should include physical and managerial improvements to the Property.
- 4. That, pursuant to Business and Professions Code section 17206, Defendant and DOES 1-50, be assessed a civil penalty of \$2,500 for each and every act of unfair competition. Since Defendant and DOES 1 through 50, have engaged in and/or failed to abate a continuing nuisance, each day constitutes an act of unfair competition and Defendant, and DOES 1 through 50, should be assessed a civil penalty not to exceed \$3.65 million dollars.
- 5. That, pursuant to the Court's equitable power and Business and Professions Code section 17203, the Court make such orders or judgments, including appointment of a receiver, to eliminate the unfair competition alleged herein.

1. That Plaintiff recover the amount of the filing fees and the amount of the fee for the service of process or notices which would have been paid but for Government Code section 6103.5, designating it as such. The fees may, at the Court's discretion, include the amount of the fees for certifying and preparing transcripts.

2. That Plaintiff be granted such other and further relief as the Court deems just and proper.

DATED: October 17, 2018

Respectfully submitted,

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